# NORTH VANCOUVER MUSEUM

and
ARCHIVES
COMMISSION

2023
AUDITED
FINANCIAL
STATEMENTS

## NORTH VANCOUVER MUSEUM AND ARCHIVES COMMISSION AUDITED FINANCIAL STATEMENTS DECEMBER 31, 2023

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## The North Vancouver Museum and Archives Commission 2023

The North Vancouver Museum and Archives Commission was established by City of North Vancouver Bylaw 6719 and District of North Vancouver Bylaw 6789 on November 9th, 1995 for effective operation on January 1st, 1996. The Commission succeeded the City of North Vancouver Museum and Archives Committee (established 1972) as manager of the community's museum and archives.

#### Commissioners of the North Vancouver Museum and Archives Commission, 2023

Appointed by the City of North Vancouver:

Councillor Don Bell Mr. Adrian Dyck Mr. David Youngson Ms. Dee Dhaliwal (Chair) Ms. Sheryl Rivers

Appointed by the District of North Vancouver:

Councillor Jordan Back Ms. Alicia Peters Mr. Brian Burtch Mr. Jason Milne Ms. Sandra White (Vice-Chair)

Representative of the Friends of the North Vancouver Museum and Archives Society:

Ms. Jennifer Pantel

Commission Administrative Staff:

Ms. Zoe Mackoff de Miranda - Director

The Commissioners of the North Vancouver Museum and Archives Commission (the "Commission") have delegated the responsibility for the integrity and objectivity of the financial information contained in the financial statement to the management of the Commission. The financial statements which, in part, are based on informed judgments and estimates, have been prepared by management in accordance with Canadian public sector accounting standards, which have been applied on a basis consistent with that of the preceding year.

To assist in carrying out their responsibilities, management maintains an accounting system and internal controls to provide reasonable assurance that transactions are executed and recorded in accordance with authorization, and that financial records are reliable for preparation of financial statements.

The Commission oversee management's responsibilities for the financial reporting and internal control systems. The Commission annually review and approve the financial statements.

The Commission's independent auditors, BDO Canada LLP, are engaged to express an opinion as to whether the Commission's financial statements present fairly in all material respects the financial position of the Library as at December 31, 2023, and the results of operations, changes in net financial assets and cash flows for the year then ended in accordance with Canadian generally accepted auditing standards.

The financial statements have, in management's opinion, been properly prepared within reasonable limits of materiality and in accordance with Canadian public sector accounting standards.

Zoe Mackoff de Miranda

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Director



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## **Independent Auditor's Report**

To the Commissioners of North Vancouver Museum and Archives Commission

#### Opinion

We have audited the financial statements of the North Vancouver Museum and Archives Commission (the "Commission"), which comprise the Statement of Financial Position as at December 31, 2023, and the Statement of Operations, Changes in Net Debt and Cash Flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Commission as at December 31, 2023, and its results of operations, its changes in net debt, and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

#### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Commission in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Commission's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Commission or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Commission's financial reporting process.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

Identify and assess the risks of material misstatement of the financial statements, whether due to
fraud or error, design and perform audit procedures responsive to those risks, and obtain audit
evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting



a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Entity to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

**Chartered Professional Accountants** 

Vancouver, BC May 6, 2024

## **North Vancouver Museum and Archives Commission Statement of Financial Position** As at December 31, 2023 with comparative figures for 2022

	2023	2022
Financial Assets		
Due from the City of North Vancouver (note 3)	<b>\$</b> 142,545	\$ 15,930
Due from the District of North Vancouver (note 3)	76,250	-
Accounts receivable and other	47.400	3,935
Inventories for resale  Total Financial Assets	47,133 265,928	39,455 59,320
Total Finalicial Assets	203,320	
Liabilities		
Accounts payable and accrued liabilities	268,599	99,313
Deferred revenue (note 4)	31,940	40,203
Post-employment benefits, compensated absences and		
termination benefits (note 5)	25,700	40,700
Total Liabilities	326,239	180,216
Net Financial Debt	(60,311)	(120,896)
	(00)000	
Non-Financial Assets		
Tangible capital assets (note 9)	36,039	50,455
Prepaid assets Total Non-Financial Assets	10,487 46,526	<u>255</u> 50,710
i Olai NOII-Fillaliciai Assels	40,520	50,710
Accumulated Deficit (note 6)	\$ (13,785)	\$ (70,186)
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Commitments (note 8)

To be read with reference to the Notes to the Financial Statements

On behalf of the Commission:

Museum and Archives

Chair, North Vancouver Museum and Archives Commission

## North Vancouver Museum and Archives Commission Statement of Operations For the year ended December 31, 2023 with comparative figures for 2022

	2023 Budget (note 7)	2023 Actual	2022 Actual
Revenues			
Contributions and grants			
General	\$ 1,359,964	\$ 1,710,283	\$ 1,422,187
Special purpose	-	26,724	51,595
Other fees and miscellaneous			
General	225,200	469,233	262,304
Special purpose		94,063	331,636
	1,585,164	2,300,303	2,067,722
Expenses Wages and benefits			
General	913,200	1,330,199	1,022,335
Special purpose	-	89,353	265,917
Goods and supplies			
General	74,693	155,072	167,623
Special purpose	-	8,950	8,023
Services			
General	597,271	637,844	642,443
Special purpose		22,484	139,439
	1,585,164	2,243,902	2,245,780
Annual surplus / (deficit)	-	56,401	(178,058)
Accumulated surplus / (deficit) at beginning of year	(70,186)	(70,186)	107,872
Accumulated deficit at end of year	\$ (70,186)	\$ (13,785)	\$ (70,186)

To be read with reference to the Notes to the Financial Statements

### North Vancouver Museum and Archives Commission Statement of Changes in Net Financial Debt For the year ended December 31, 2023 with comparative figures for 2022

	2023 Budge (note 7	<u>et</u>	 2023 Actual	_	2022 Actual
Annual surplus / (deficit)	\$	-	\$ 56,401	\$	(178,058)
Acquisition of tangible capital assets Depreciation of tangible capital assets		- - -	 - 14,416 14,416		14,416 14,416
Acquisition of prepaid expenses Use of prepaid expenses		- - -	(10,487) 255 (10,232)	_	(255) 24 (231)
Increase / (decrease) in net financial assets Net financial assets / (debt) at beginning of year Net financial debt at end of year	(120,8 \$ (120,8		\$ 60,585 (120,896) (60,311)	\$	(163,873) 42,977 (120,896)

To be read with reference to the Notes to the Financial Statements

## North Vancouver Museum and Archives Commission Statement of Cash Flows For the year ended December 31, 2023 with comparative figures for 2022

	2023	2022
Cash provided by / (used for):		
Operating activities		
Annual surplus / (deficit)	\$ 56,401	\$ (178,058)
Items not involving cash:		
Depreciation	14,416	14,416
Changes in non-cash operating balances		
Due from the City of North Vancouver	(126,615)	137,074
Due from the District of North Vancouver	(76,250)	624
Accounts receivable and other	3,935	197,941
Accounts payable and accrued liabilities	169,286	(54,296)
Deferred revenue	(8,263)	(75,923)
Post-employment benefits, compensated absences and termination benefits	(15,000)	(14,100)
Inventories	(7,678)	(27,447)
Prepaid expenses	(10,232)	(231)
Capital Transactions		
Cash used to acquire tangible capital assets	<u> </u>	
Increase / (decrease) in cash	-	-
Change in cash during the year, being cash at the beginning and end of year	\$ -	\$ -

To be read with reference to the Notes to the Financial Statements

#### 1. PURPOSE OF THE COMMISSION

Under an agreement dated August 28th, 1995, the City of North Vancouver (the "City") and the District of North Vancouver (the "District") established the North Vancouver Museum & Archives Commission (the "Commission"). The purpose of the Commission is to serve as sole custodian of the City and the District's cultural, archival and museum collections and to facilitate, encourage and provide a broad array of museum and archival services. The Commission is allowed to establish fees for the use of museum and archival services, and is required to arrange liability insurance for exposures.

The City and the District appoint five Commissioners each, and the Friends of the North Vancouver Museum and Archives Society (the "Society") may appoint a member of the Society to serve as a Commissioner. The Commissioners are appointed for a term of three years and serve without remuneration. The term may be renewed for up to a further three years. Commissioners who are councillors of the City or District are appointed annually.

#### 2. SIGNIFICANT ACCOUNTING POLICIES

#### (a) Basis of Accounting

The financial statements of the Commission have been prepared by management in accordance with Canadian public sector accounting standards as recommended by the Public Sector Accounting Board of Canada.

#### (b) Functional and Object Reporting

The operations of the Commission are comprised of a single function, museum and archives operations. As a result, the expenses of the Commission are presented by category in the Statement of Operations.

General revenue and expenses relate to programs, and are budgeted for on an annual basis.

Special purpose revenue and expenses relate to special projects or funds which are donor or grant-funded and have been designated for a specific purpose. The Commission is able to retain these funds until they are applied against related expenses. The Commission does not approve an annual budget for these amounts as they are only used when designated project funding is received.

#### (c) Tangible Capital Assets

Tangible capital assets are recognized only when such expenditures represent a new asset or extend the life or service capacity or improve the quality of an existing asset. As at December 31, 2023, furniture and computer equipment makes up the Commission's only asset class, and these assets are depreciated over an estimated useful life of five years using the straight-line method.

Tangible capital assets funded and acquired by the City and the District are retained by the City and the District and are recorded in their own financial statements and are therefore not recorded in these financial statements.

#### 2. SIGNIFICANT ACCOUNTING POLICIES (continued)

#### (c) Tangible Capital Assets (continued)

When a capital expenditure cannot be attributed to a facility, it is funded by equal contributions from the City and the District.

Other tangible capital assets donated to the Commission or acquired with grants and donations or earned revenues are recorded at their fair value or cost, respectively, in these financial statements.

Financial Plans adopted by the Councils of the City and the District provide funding for the replacement and acquisition of tangible capital assets. The Commission is required to carry replacement cost insurance coverage on all tangible capital assets owned and used by the Commission.

#### (d) Collection Assets

Museum and Archives collection assets that are protected, cared for and preserved by the Commission include works of art, historical artifacts, historical photographs, maps, and general archival documents.

In accordance with PS 3150.08, these collections are not recorded as assets in the Statement of Financial Position. Municipal ownership of museum collection assets is designated in the event of the dissolution of the Commission, and is determined by the North Vancouver Museum and Archives Commission Collection Policy (Revised August 2014) Section 6.2.4.

The database of museum artifacts contains records for 8,976 historic artifacts that have cultural, aesthetic or historical value. There are 8,239 accessioned objects of which 336 are assigned to both the City and the District, 619 are assigned to the District, and 7,284 are assigned to the City. In addition, there are records for 22 objects loaned out to another museum, and 14 objects loaned in from private lenders, which are not assigned to either municipality.

#### (e) Revenue Recognition

Revenue is recorded on an accrual basis and recognized when earned. Restricted contributions and grants are recognized as revenue in the year in which related expenditures are incurred and related restrictions are satisfied. Government transfers are recognized as revenue in the period they are authorized and any eligibility criteria are met, except to the extent they contain a stipulation that gives rise to a liability. Such transfers are initially deferred and recognized as revenue in the period the stipulations are met.

Expenses are recorded on an accrual basis and recognized when goods and services have been received and/or a legal obligation to pay has been created. Other expenses are recognized when they are incurred.

#### 2. SIGNIFICANT ACCOUNTING POLICIES (continued)

#### (f) Use of Estimates

The preparation of the financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the year. Areas requiring significant estimation relate to the liability for post-employment benefits, compensated absences and termination benefits. Actual results could differ from those estimates.

#### (g) Inventories

Inventories held for resale are recorded at the lower of cost or net realizable value.

#### (h) Asset Retirement Obligations

A liability for an asset retirement obligation is recognized when there is a legal obligation to incur retirement costs in relation to a tangible capital asset; the past transaction or event giving rise to the liability has occurred; it is expected that future economic benefits will be given up; and a reasonable estimate of the amount can be made. The liability is recorded at an amount that is the best estimate of the expenditure required to retire a tangible capital asset at the financial statement date. This liability is subsequently reviewed at each financial reporting date and adjusted for the passage of time and for any revision to the timing, amount required to settle the obligation or the discount rate. Upon the initial measurement of an asset retirement obligation, a corresponding asset retirement cost is added to the carrying value of the related tangible capital asset if it is still in productive use. This cost is amortized over the useful life of the tangible capital asset. If the related tangible capital asset is unrecognized or no longer in productive use, the asset retirement costs are expensed.

As of December 31, 2022 and 2023, the Commission does not have any asset retirement obligations.

#### (i) Financial Instruments

The Commission's financial instruments consist of accounts receivable, accounts payable, and other current liabilities. Accounts receivable, accounts payable, and other current liabilities are measured at cost or amortized cost. For financial instruments measured using amortized cost, the effective interest rate method is used to determine interest revenue or expense. The carrying amount of each of these financial instruments is presented on the statement of financial position. Transaction costs are added to the carrying value for financial instruments measured using cost or amortized cost. Transaction costs are expensed for financial instruments measured at fair value.

The Commission has not invested in equity instruments that are quoted in an active market and has not designated any financial instruments to be recorded at fair value.

#### 2. SIGNIFICANT ACCOUNTING POLICIES (continued)

#### (i) Financial Instruments (continued)

The Commission is not exposed to significant credit, liquidity or market risk arising from its financial instruments. Financial assets are tested annually for impairment. When financial assets are impaired, impairment losses are recorded in the statement of operations.

#### 3. DUE FROM THE CITY OF NORTH VANCOUVER / DISTRICT OF NORTH VANCOUVER

Cash transactions are processed by the City, including payroll and other expenses. The Commission reimburses the City for finance, information technology and vehicle usage services provided by the City. The Commission reimburses the District for software, hardware and technical support for information technology.

The City provides administrative support to the Commission for accounting, accounts payable and payroll, software and property and liability insurance. The amount charged for 2023 is \$71,155 (2022 - \$71,375). The District charges the Commission for information technology services through invoicing. The amount charged for 2023 was \$40,817 (2022 - \$42,243).

The following table shows the cash held and amounts owing for operating and payroll expenses for both the City and the District. The amounts are interest free with no specific terms of repayment.

	С	ity Share 2023	Dist	rict Share 2023	City	Share 2022	Di	strict Share 2022
Cash and receivables for operating and payroll expenses	\$	142,545	\$	76,250	\$	15,930	\$	_
	\$	142,545	\$	76,250	\$	15,930	\$	-

#### 4. DEFERRED REVENUE

Deferred revenue represents restricted funding received from external sources, and is recognized as revenue when the restrictions have been met or the appropriate expenditures are made.

	December 31, 2023		December 31, 2022		
Special Purpose Fund	\$	1,800	\$	4,750	
City Street Car		9,606		9,606	
Flamborough Head		5,808		5,808	
Archives General		3,614		3,614	
Museum Special Project Management		11,112		16,425	
	\$	31,940	\$	40,203	

#### 5. POST-EMPLOYMENT BENEFITS, COMPENSATED ABSENCES AND TERMINATION BENEFITS

The liability reported in the financial statements are based on employee data as at August 31, 2021 that has been extrapolated to December 31, 2023. Every three years a full valuation is performed and the most recent actuarial valuation of the Museum's employee future benefits was completed as at December 31, 2021.

The Commission provides benefits for sick leave to all permanent full-time and regular part-time employees working over 20 hours a week. Employees accumulate sick leave on a monthly basis and can only use this entitlement for paid time off under certain circumstances.

Liabilities for employee compensated absences, post-employment benefits, and termination benefits are recorded in the financial statements of the Commission. Full-time employees of the Commission are entitled to payments related to unused sick leave and severance upon retirement or resignation after ten years of service. The amount recorded for such benefits is based on past experience and assumptions about retirements, compensation increases, employee turnover and rates of return.

Information regarding the Commission's obligations for these benefits is as follows:

	2023	2022
Accrued Benefit Obligation - Beginning	\$ 53,100	\$ 67,900
Service Cost	6,500	7,900
Interest Cost	2,500	1,700
Benefits Paid	(21,900)	(21,800)
Actuarial Loss/(Gain)	63,700_	(2,600)
Accrued Benefit Obligation - End	103,900	53,100
Deficit at end of year	(103,900)	(53,100)
Unamortized Net Actuarial Loss	78,200	12,400
Accrued Benefit Liability	\$ (25,700)	\$ (40,700)

The significant actuarial assumptions adopted in measuring the Commission's accrued benefit obligation are as follows:

	2023	2022
Discount rates	4.10%	4.50%
Expected future inflation rates	4.50% for 2024 and 2.50% thereafter	2.00%
Compensation increases (net of inflation)	0.0% to 0.50%	0.58% to 2.50%

#### 6. ACCUMULATED SURPLUS / DEFICIT

Appropriated surplus represents funds that are restricted by the Commission for specific purposes.

	December 31, 2023		De	cember 31, 2022
Appropriated surplus Equity in TCA Unappropriated deficit	\$	1,287 36,039 (51,111)	\$	1,287 50,455 (121,928)
Accumulated deficit	\$	(13,785)	\$	(70,186)

The agreement with the City and the District limits the unappropriated surplus to \$100,000. Any amounts in excess of this limit are appropriated equally by the City and the District during the following fiscal year.

#### 7. BUDGET FIGURES

Annual budgets are submitted by the Commission to the City and the District for approval. Operating costs, net of revenues, are funded by equal contributions from the City and the District.

Budget figures for 2023 were approved by the Commission on September 21, 2022.

#### 8. COMMITMENTS

#### (a) Facility Agreements

The Commission has a Community Facilities Tenancy Agreement with the City of North Vancouver for the Museum of North Vancouver building. The building houses the galleries, community activity spaces, retail store, staff offices and a portion of the museum collection. The Commission pays monthly strata fees for the museum facility, as outlined in the Community Facilities Tenancy Agreement, and by the strata council at its annual general meeting. These payments are included in the Statement of Operations.

The Commission has a license to occupy the Archives of North Vancouver, granted by the District of North Vancouver. The building houses the Archives Research Room, Archives Collections, a community meeting room, staff offices and provides storage for a portion of the museum collection and educational materials.

#### 8. COMMITMENTS (continued)

The City grants warehouse storage space for a portion of the museum collections. A City-owned portion of a garage/storage building built by the Greater Vancouver Regional District in the Mount Seymour Demonstration Forest shared with the Greater Vancouver Water District in the Lower Seymour Conservation Reserve is used for antique vehicle storage.

Payments for these facilities are accounted for as operating expenses. The 2024 cost is expected to be \$85,683.

Subsequent to year-end, the Commission was made aware of unbilled utility expenses related to prior periods totaling \$65,000. The amount owing will be paid over a three year period and will be recorded as an operating expense in fiscal 2024. These amounts will be funded from the City and District.

#### (b) Pension Plan

The Commission and its employees contribute to the Municipal Pension Plan (a jointly trusteed pension plan). The Board of trustees, representing plan members and employers, is responsible for administering the plan, including investment of assets and administration of benefits. The plan is a multi-employer defined benefit pension plan. Basic pension benefits are based on a formula. As at December 31, 2022, the plan has about 240,000 active members and approximately 124,000 retired members. Active members include approximately 43,000 contributors from local governments.

Every three years, an actuarial valuation is performed to assess the financial position of the plan and adequacy of plan funding. The actuary determines an appropriate combined employer and member contribution rate to fund the plan. The actuary's calculated contribution rate is based on the entry-age normal cost method, which produces the long-term rate of member and employer contributions sufficient to provide benefits for average future entrants to the plan. This rate may be adjusted for the amortization of any actuarial funding surplus and will be adjusted for the amortization of any unfunded actuarial liability.

The most recent actuarial valuation for the Municipal Pension Plan as at December 31, 2021, indicated a \$3,761 million funding surplus for basic pension benefits on a going concern basis.

The Commission paid \$55,686 (2022 - \$43,114) for employer contributions to the plan in fiscal 2023.

The next valuation will be as at December 31, 2024, with results available in 2025.

Employers participating in the plan record their pension expense as the amount of employer contributions made during the fiscal year (defined contribution pension plan accounting). This is because the plan records accrued liabilities and accrued assets for the plan in aggregate, resulting in no consistent and reliable basis for allocating the obligation, assets and cost to the individual employers participating in the plan.

#### 9. TANGIBLE CAPITAL ASSETS

Tangible capital assets are recorded at cost less accumulated depreciation. Asset costs are depreciated on a straight-line basis over their estimated useful lives.

	2023			2022	
Costs	Furnitur	Furniture & Equipment		Furniture & Equipment	
Balance, beginning of year	\$	72,079	\$	72,079	
Additions		-		-	
Dispositions		-		-	
Balance, end of year	\$	72,079	\$	72,079	
Accumulated Depreciation Balance, beginning of year Depreciation Dispositions	\$	21,624 14,416 -	\$	7,208 14,416 -	
Balance, end of year		36,040		21,624	
Net Book Value	\$	36,039	\$	50,455	

#### 10. COMPARATIVE INFORMATION

Certain prior year amounts have been reclassified for consistency with the current year presentation. These re-classifications had no effect on the reported results of operations.